PLANNING & ZONING COMMISSION

ZONING CASE FINAL REPORT



DATE: November 5, 2024 TO: Honorable Mayor & City Council FROM: Planning & Zoning Commission Mike Bell, AICP, Development Review Manager acting as Secretary of the Planning & Zoning Commission VIA: **Zoning Commission** Christina D. Day, AICP, Director of Planning SUBJECT: Results of Planning & Zoning Commission Meeting of November 4, 2024 AGENDA ITEM NO. 5 - ZONING CASE 2024-022 PETITIONER: WERBO, LLC Request for a Specific Use Permit for Trade School on one lot on 0.1 acre located 190 feet west of Coit Road and 650 feet south of Rockingham Way. Zoned Retail. Project #ZC2024-022. APPROVED: 7-0 Speaker Card(s) Received: Support: Oppose: Neutral: 0 Letters Received Within 200' Notice Area: Support: 0 0 0 Oppose: Neutral: Letters Received Within the Subject Property Support: 0 Oppose: 0 Neutral: 0 Petition Signatures Received: Support: 0 Oppose: 0 Neutral: 0 Other Responses: Support: 0 0 Oppose: Neutral:

RESULTS:

The Commission recommended the item for approval as submitted.

To view the hearing, please click on the provided link: https://planotx.new.swagit.com/videos/319244?ts=2649

DS/ko

cc: Eric Hill, Assistant Director of Planning Christina Sebastian, Land Records Planning Manager

> Melissa Kleineck, Lead Planner Justin Cozart, Sr. GIS Technician

Jeanna Scott, Building Inspections Manager

Dorothy Alatorre, Sr. Administrative Assistant - Neighborhood Services

PLANNING & ZONING COMMISSION

STAFF PRELIMINARY REPORT: NOVEMBER 4, 2024



AGENDA ITEM NO. 5

PUBLIC HEARING: Zoning Case 2024-022

PETITIONER: Werbo, LLC

CASE PLANNER: Donna Sepulvado, AICP

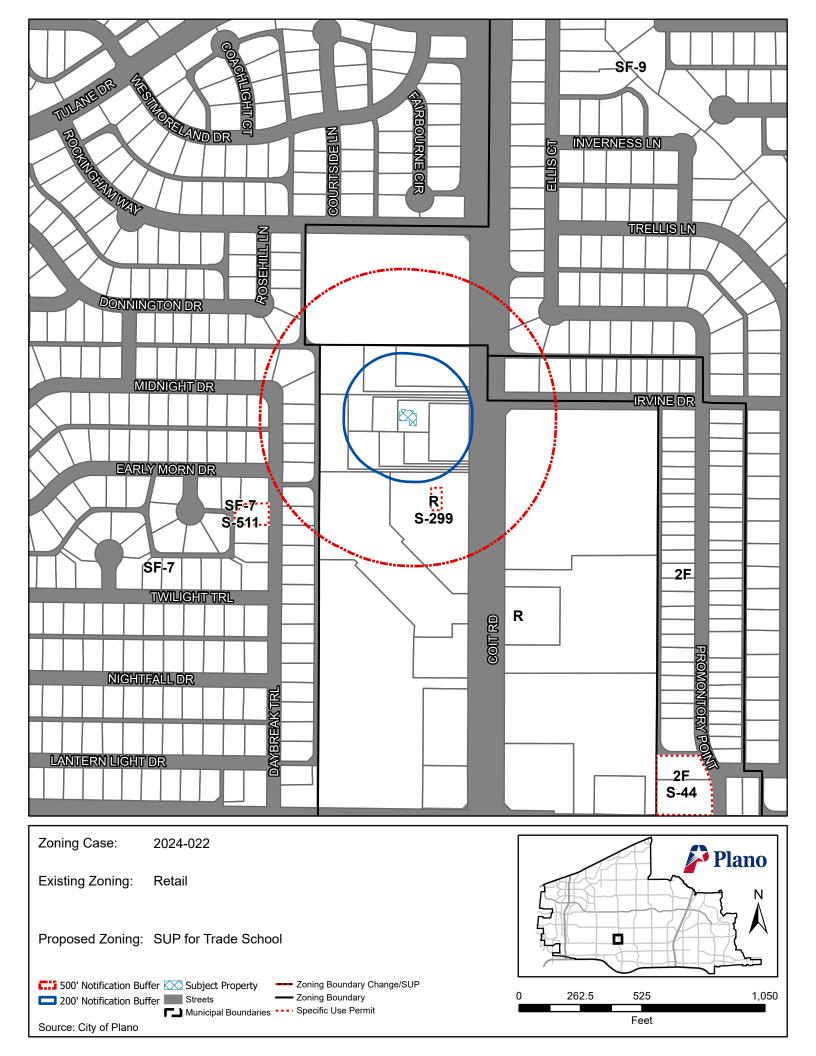
DESCRIPTION: Request for a Specific Use Permit for Trade School on one lot on 0.1 acre located 190 feet west of Coit Road and 650 feet south of Rockingham Way. Zoned Retail. Project #ZC2024-022.

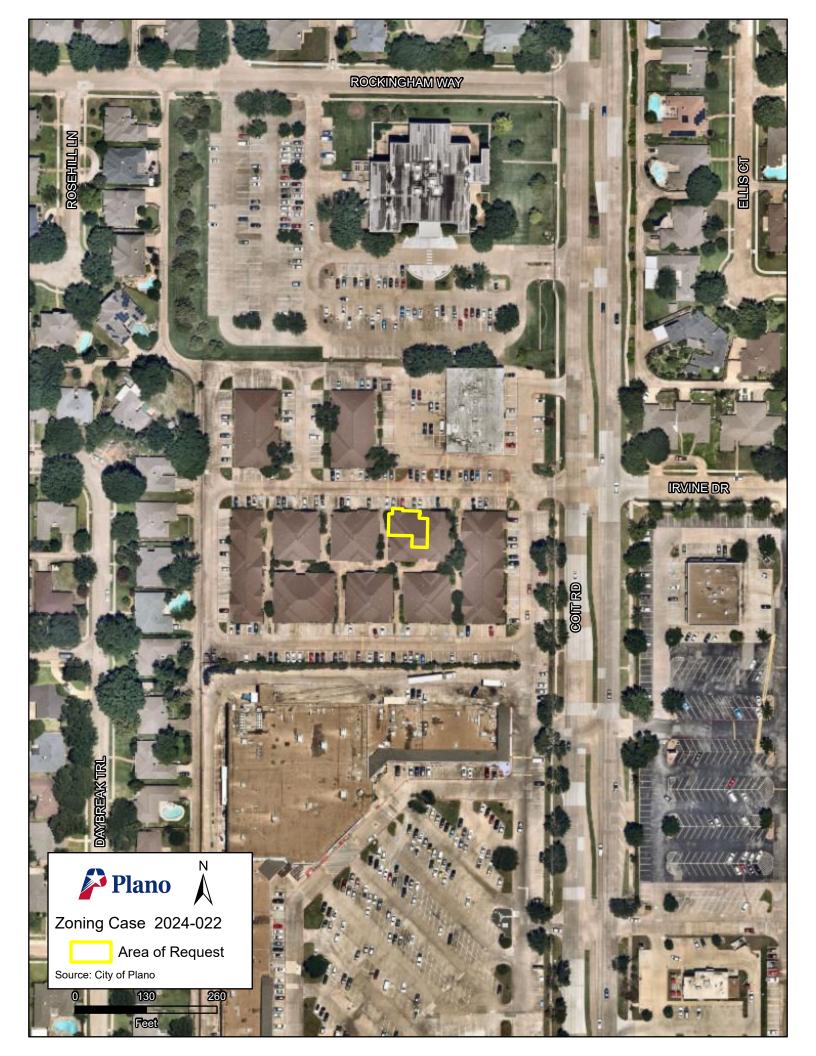
EXECUTIVE SUMMARY

The applicant is requesting a Specific Use Permit for a Trade School for a 2,571-square-foot suite within an existing office condominium development zoned Retail (R). The trade school will specialize in the training of massage therapists. Major considerations of this request include:

- <u>Trade School/Licensed Massage Therapy</u> Trade schools are establishments, other than public or parochial schools, private schools, or colleges, offering training or instruction in a trade, art, or occupation. Because the business specializes in the training of students, it is classified as a Trade School and not Licensed Massage Therapy. Licensed Massage Therapy, which is a health care service by a licensed massage therapist, is permitted by right in the Retail (R) zoning district.
- Operations The proposed business will be located in a 2,571-square-foot suite. According to the applicant, the current owner intends that the business will train no more than 10 students at a time with two instructors.
- <u>Conformance to the Comprehensive Plan</u> The subject property is designated as Neighborhoods (N) on the Future Land Use Map of the Comprehensive Plan. Staff finds the request consistent with the Comprehensive Plan.

For these reasons, staff recommends approval of the request.





STAFF PRELIMINARY REPORT - INTRODUCTORY REMARKS

The applicant is requesting a Specific Use Permit (SUP) for a Trade School in a 2,571-square-foot suite of an existing office condominium development zoned Retail (R). The trade school will train students seeking their state license in massage therapy.

<u>Zoning</u> – The subject property is currently zoned Retail (R). *Section 10.400.1 (Purpose)* of the Zoning Ordinance states the purpose of the R district is as follows:

The R district is primarily intended to provide areas for neighborhood, local, and regional shopping facilities for the retail sales of goods and services including convenience stores, shopping centers, and regional malls but not including wholesaling or warehousing. Limited residential uses may be considered appropriate as an extension of surrounding neighborhoods.

Specific Use Permit – Section 6.100 (Specific Use Permits) of the Zoning Ordinance states:

The purpose and intent of an SUP is to authorize and regulate a use not normally permitted in a district, which could benefit the general welfare in a particular case, provided that adequate development standards and safeguards are established.

Additionally, Section 6.100 (Specific Use Permits) states the following:

The Planning & Zoning Commission in considering and determining its recommendations to the City Council on any request for a specific use permit, may require from the applicant plans, information, operating data, and expert evaluation concerning the location, function, and characteristics of any building or use proposed. The City Council may, in the interest of the public welfare and to insure compliance with this ordinance, establish conditions of operation, location, arrangement, and type and manner of construction of any use for which a permit is authorized. In authorizing the location of any of the uses listed as specific use permits, the City Council may impose such development standards and safeguards as the conditions and locations indicate important to the welfare and protection of adjacent property from noise, vibration, dust, dirt, smoke, fumes, gas, odor, explosion, glare, offensive view, traffic, or other undesirable or hazardous conditions.

<u>Proposed Use</u> – The Zoning Ordinance defines a Trade School as follows:

Establishments, other than public or parochial schools, private schools, or colleges, offering training or instruction in a trade, art, or occupation.

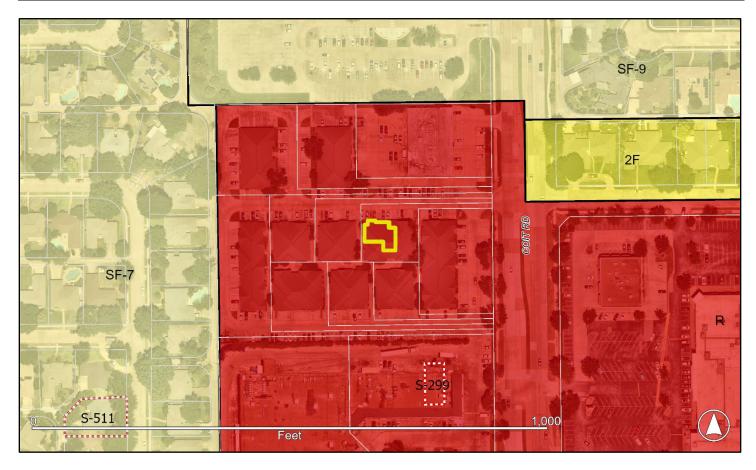
<u>Licensed Massage Therapy</u> – The Zoning Ordinance defines Licensed Massage Therapy as follows:

A health care service practiced by a licensed massage therapist, as defined by state law. "Massage therapy" means the manipulation of soft tissue for therapeutic purposes. The term includes, but is not limited to, effleurage (stroking), petrissage (kneading), strokes, and Swedish gymnastics, either by hand or with mechanical or electrical apparatus for the purpose of body massage. Massage therapy may include the use of oil, salt, glows, heat lamps, hot and cold packs, tub, shower, or cabinet baths. Equivalent terms for massage therapy are massage, therapeutic massage, massage technology, myotherapy, or any derivation of those terms. The terms "therapy" and "therapeutic" do not include diagnosis, the treatment of illness or disease, or any service or procedure for which a license to practice medicine, chiropractic, physical therapy, or podiatry is required by law."

<u>SUP Restrictions</u> – No SUP restrictions are recommended as part of this request.

<u>Surrounding Land Use and Zoning</u> – The subject property is a 2,571-square-foot lease space within a larger 6,415-square-foot building. The building is part of a larger office condominium development known as London Square, which includes 10 lots zoned Retail and developed with medical offices, personal service shops, and professional/general administrative offices. The surrounding uses and zoning listed below are for those around the larger office condominium development.

North	The properties to the north are zoned Single-Family Residence-9 (SF-9) and R and are developed with a public library and shopping center containing restaurants and personal service shops.	
East	The properties to the east across Coit Road are zoned R, SF-9, and Two-Family Residence (Duplex) District (2F), and are developed with single-family homes, duplexes, and a shopping center with restaurants, retail stores, a bank, and indoor commercial amusement.	
South	The properties to the south are zoned R with Specific Use Permit No. 299 (S-299) and is a shopping center with retail stores, restaurants, and personal service shops	
West	The properties to the west are zoned Single-Family Residence-7 (SF-7) and developed with single-family homes.	



STAFF PRELIMINARY REPORT – CONFORMANCE TO THE COMPREHENSIVE PLAN

<u>Guiding Principles</u> – This set of Guiding Principles to the Comprehensive Plan establishes overarching themes that apply to all policies and actions and express values for Plano Today, Plano 2050, and Plano Together. Since the principles do not stand alone but are used in concert with one another and carry across the Plan as a whole, each principle must be judged through a lens that incorporates all other principles to be fully and accurately understood. As such, the Commission is encouraged to review the full list of Guiding Principles and judge zoning requests through the lens of all principles.

Core Policies: The following policies serve as the fundamental basis for staff recommendations for zoning cases.

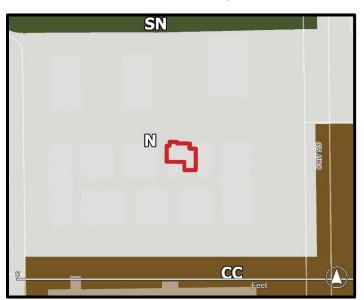
- <u>Land Use</u>: Plano will support a system of organized land use to provide housing and employment choices aligned with the market, where new and redevelopment areas respect the viability and quality of life for existing neighborhoods, businesses, and institutions.
- Redevelopment & Growth Management: Plano will protect and preserve the well-established built environment of Plano and prevent overcrowding by requiring new growth and redevelopment to respect the unique development patterns, suburban character, housing needs, infrastructure capacity considerations, and fiscal constraints of our community.

Future Land Use Map Category & Dashboard

<u>Future Land Use</u> – The subject property is located within the <u>Neighborhoods (N)</u> category of the Future Land Use Map (FLUM).

Description: The N category consists primarily of residential areas focused on sustaining a high quality of life through well-maintained infrastructure, housing, open space, schools, and limited service/institutional uses.

The request for a Specific Use Permit for Trade School is consistent with the description of the N category as Institutional Uses are supported.



FLUM – N Description and Priorities				
Description	Meets			
Priorities	#1: Preserving neighborhood character and quality of life	N/A		
	#2: Upkeep of existing housing stock	N/A		
	#3: Requiring adjacent commercial land uses to provide adequate	N/A		
	transitions			
	#4: Variety of housing heights, sizes, and types	N/A		

<u>Mix of Uses</u> – The subject site is currently classified as *Office Types*. Although Trade Schools are classified as *Institutional Types*, granting an SUP for a Trade School would not alter the context of the existing site as the site would remain predominately office uses. Thus, the request would result in no change to the Mix of Uses.

<u>Desirable Character Defining Elements in N Designation</u> – The proposed SUP for Trade School does not include significant changes to the existing site or building. Therefore, the Character Defining Elements are not applicable to this request.

Other Comprehensive Plan Maps

The request is in conformance with and would not require improvements applicable to the Thoroughfare Plan Map, Bicycle Transportation Plan Map, Parks Master Plan Map, or Expressway Corridor Environmental Health Map.

Additional Comprehensive Plan Policies – The following policies are applicable on a case-by-case basis depending upon the type, location, and general nature of the request.

<u>Findings Policy Assessment</u> – Findings are not required to approve this request.

Adequacy of Public Facilities – The following have been reviewed in support of the <u>Facilities & Infrastructure Policy</u>.

Water and Sewer – Water and sanitary sewer services are available to serve the subject property.

Traffic Impact Analysis (TIA) – A TIA is not required for this rezoning request.

Public Safety Response Time – Fire emergency response times will be sufficient to serve the site based on existing personnel, equipment, and facilities.

Conformance to the Comprehensive Plan Summary

Policy or Study	Analysis		
Future Land Use Map and Dashboards			
Description & Priorities	Meets		
Mix of Uses	No Change		
Character Defining Elements	N/A		
Other Comprehensive Plan Maps	N/A		
Facilities & Infrastructure Policy	Meets		

STAFF PRELIMINARY REPORT – ANALYSIS & RECOMMENDATION

Trade School

The applicant is requesting a Specific Use Permit (SUP) for Trade School to operate a business that will train students to become licensed massage therapists. The subject property is a 2,571-square-foot lease space within an existing building. According to the applicant, the school will operate during normal office hours and will train up to 10 students at a time with two instructors.

The subject property is zoned Retail (R), which requires an SUP for trade schools. However, a Licensed Massage Therapy use, which conducts similar functions, is a permitted use in the R district. Staff considers the use to be low intensity based on the number of trips generated, size of the suite, and amount of parking required. No negative impacts to the site or surrounding land uses are anticipated by this business. For these reasons, staff finds the proposed trade school to be complementary to the adjacent retail uses.

SUMMARY:

The applicant is requesting a Specific Use Permit for Trade School to operate a business specializing in the training of students seeking their massage therapy license. This use is complementary to the adjacent retail uses and would not negatively impact the surrounding area. The request is in conformance with the policies of the Comprehensive Plan. For these reasons, staff is supportive of the request.

RECOMMENDATION:

Recommended for approval as submitted.

